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# **The Economics of Poverty Traps**

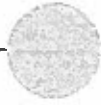
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## Introduction

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The world has seen much progress in economic growth and poverty reduction over the last few decades. At the same time, extreme poverty continues to persist, and its increased concentration in specific places, in particular sub-Saharan Africa, has stimulated renewed interest in the microfoundations of economic growth. While it is clear that asset accumulation (broadly defined to include social, physical, natural, human, and financial capitals) can improve household living standards—as can adoption of improved technologies or participation in more remunerative markets that increase the returns to existing asset holdings—it is also clear that incentives to accumulate assets, adopt new technologies, or participate in new market opportunities vary significantly across households, locations, and time.

These observations draw our attention to understanding how households accumulate assets and increase their productivity and earning potential, as well as the conditions under which some individuals, groups, and economies struggle to escape poverty, and when and why adverse shocks have persistent welfare consequences. While much research has investigated these issues, our

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understanding of the complexities of asset and well-being dynamics and their intrinsic heterogeneity across households remains disturbingly incomplete. Further scholarly review and evaluation are needed of the factors affecting (multidimensional) capital formation and resulting productivity and income dynamics. The goal of this volume is to think through the mechanisms that can trap households (and, intergenerationally, families) in poverty, paying particular attention to the interactions between tangible, material assets and general human capabilities, including psychological assets.

The need to better understand the economics of asset accumulation and poverty traps is especially pressing given world leaders' commitment to eliminate "extreme poverty" by 2030 as part of the sustainable development goals. The World Bank defines the "extreme" poor as those who live on US\$1.90/day per person or less in 2011 purchasing power parity (PPP)-adjusted terms. The bank's most recent (2013) estimates indicate that 766 million people worldwide live in extreme poverty, just under 11 percent of the global population and 12.6 percent of the world's developing regions.<sup>1</sup> Extreme poverty has fallen quickly and dramatically. One generation earlier, in 1993, the comparable rates were 33 percent of world population and more than 40 percent within developing regions. Global progress over the past generation has been nothing short of remarkable, with pro-poor economic growth doing the "heavy lifting," as Ravallion (2017) remarks.

Progress against poverty remains, however, uneven. As Ravallion (2017) goes on to observe, there is ample scope for direct interventions intended to improve the well-being of those left behind. Ultrapoverty (a standard of living below US\$0.95/day in 2011 PPP-adjusted terms) has likewise fallen sharply from 1993 to 2013, from 9.6 percent to just 2.6 percent of the population of developing world regions. But ultrapoverty has also become extremely spatially concentrated, with more than 83 percent of the world's ultrapoor residing in sub-Saharan Africa, up from just 33 percent in 1993. The absolute number of the ultrapoor in sub-Saharan Africa decreased just 13 percent from 1993 to 2013. It is possible that this spatial concentration merely represents average growth from lower initial conditions, thus necessarily taking longer to cross a fixed, global extreme (or ultra) poverty line. But that seems an overly simplistic explanation given that sub-Saharan Africa was at least as wealthy as Asia a half century ago and given the region's slow progress relative to even the ultrapoverty line.

The destitution reflected by ultrapoverty commonly correlates strongly with a range of other indicators of ill-being: poor physical and mental health, limited education, weak political representation, high rates of exposure to

1. These and other figures are available through the World Bank's PovcalNet data portal (<http://iresearch.worldbank.org/PovcalNet/home.aspx>). The World Bank defines the developing regions as: East Asia and Pacific, Europe and Central Asia, Latin America and the Caribbean, Middle East and North Africa, South Asia, and sub-Saharan Africa.

crime, violence, disease and uninsured risks, and so forth. The problem of poverty transcends limited monetary income. Deprivation manifests itself along multiple dimensions including financial, human, manufactured, natural, and social capital that people can accumulate or decumulate. This multidimensionality also reflects the correspondence among flow indicators—for example, of income, expenditures, nutrient intake, cognitive performance—and stock measures—for example, anthropometric scores, wealth, educational attainment—that is intrinsic to any dynamic system.

Furthermore, the poorest populations typically live their entire lives in abject deprivation, suffering chronic or persistent poverty. This is not true across the income spectrum, as reflected by patterns of economic growth observed in many countries over the last few decades or centuries. For example, during the early 1990s recession, poverty in the United States was remarkably transitory, with a median spell length in poverty—the duration of time between falling into and exiting poverty—of just 4.5 months (Naifeh 1998).<sup>2</sup> By contrast, spell lengths in extreme poverty remain poorly understood in the low-income world. In most longitudinal data sets, we have not yet seen half the population exit extreme poverty (Barrett and Swallow 2006).

The depth and persistence of extreme poverty raises the prospect of poverty traps, which arise if poverty becomes self-reinforcing when the poor's equilibrium behaviors perpetuate low standards of living. This can happen when income dynamics are nonlinear and generate multiple equilibria, with a low-level equilibrium corresponding to poverty. But the analysis grows in complexity in the presence of unanticipated shocks. The welfare effects of shocks can vary with the nature and magnitude of the shocks and the ability of decision makers to adjust. Firms and households that can recover quickly from adverse shocks are termed "resilient." But the ability to escape low-income scenarios can vary across households. This stresses the need to distinguish between transitory poverty and persistent poverty, to examine scenarios where households may find it difficult to escape poverty, and to evaluate economic and policy strategies that may stimulate economic growth among the poor.

The poverty traps hypothesis has major policy implications. As Ghatak (comment, chapters 9 and 10, this volume) emphasizes, if no traps exist and poverty is transitory, then costly and imperfectly targeted interventions may impede rather than accelerate escapes from poverty.<sup>3</sup> However, the strength

2. The Great Recession of the past decade may well represent a shift in the balance between persistent and transitory poverty in high-income economies, but we know of no compelling evidence on this point to date.

3. Poverty may be transitory if it is due to temporary, adverse income shocks (Baulch and Hoddinott 2000) resulting in what Carter and May (2001) term "stochastic poverty," or if poverty can be easily escaped through migration (Kraay and McKenzie 2014). Alternatively, transitory poverty may simply reflect a slow ascent from poor initial conditions.

of the argument for intervention rises with the strength of the evidence of poverty traps. If a poverty trap exists and makes it difficult for some households to escape poverty, then a strong economic and moral argument exists to experiment with interventions and to implement and scale interventions demonstrated to generate sustained improvements in standards of living. Of course, complex political economy considerations are associated with policies targeted effectively to marginalized populations, and in sun-setting policies that are needed for only a fixed period of time. But where poverty arises due to the existence of multiple equilibria, making some poverty unnecessary and avoidable, policy response will often prove both ethically compulsory and economically attractive (Barrett and Carter 2013).

The chapters in this volume, which were first presented at a National Bureau of Economic Research conference in Washington, DC, in June 2016, extend the range of the mechanisms hypothesized to generate poverty traps, and offer empirical evidence that highlights both the insights and limits of a poverty traps lens on the contemporary policy commitment to achieve zero extreme poverty by 2030. In this introductory essay we aim to frame these contributions in an integrative model meant to capture the key features of the chapters that follow. Mechanisms include poor nutrition and (mental and physical) health, endogenous behavioral patterns (e.g., risk and time preferences), poorly functioning capital markets, large uninsured risk exposure, and weak natural resource governance institutions. The chapters in this book examine these factors in detail. The empirical analyses many of the chapters offer inform us about the factors affecting the prospects for household productivity and income growth, with a special focus on how and why these effects can be heterogeneous across household types and economic/policy environments. They also offer important findings on the effectiveness of programs and policies designed to address persistent extreme poverty, such as cash transfers and microfinance.

#### **Toward an Integrative Theory of Poverty Traps**

As Ghatak (comment, chapters 9 and 10, this volume) and several other contributors emphasize, it is essential to have a clear theoretical framework to help identify the relationships between specific antipoverty programs and particular mechanisms that cause poverty to persist. Economists' interest in the topic of poverty traps has waxed and waned over the decades. Economists have long known that coordination failures and market failures can each lead to situations of multiple equilibria characterized by both locally increasing returns that are conducive to capital accumulation and rapid income growth, as well as regions of rapidly diminishing returns where people face weak incentives to invest. A range of largely unintegrated theories exist to explain patterns of differential investment that lead to persistent poverty in equilibrium (Nelson 1956; Mazumdar 1959; Stiglitz 1976; Loury

1981; Dasgupta and Ray 1986, 1987; Banerjee and Newman 1993; Dasgupta 1993; Barham et al. 1995; Zimmerman and Carter 2003).<sup>4</sup> Whatever the theorized mechanism, the essence of a poverty trap is that equilibrium behavior leads predictably to expected poverty indefinitely, given preferences and the constraints and incentives an agent faces, including the set of markets and technologies (un)available to her. Azariadis and Stachurski (2005) therefore define a poverty trap as a “self-reinforcing mechanism, which causes poverty to persist.”

One such mechanism is simply low levels of wages and productivity (born perhaps of an unforgiving natural environment and few technological options) such that even in equilibrium all or most individuals are poor. Labeled a single equilibrium poverty trap by Barrett and Carter (2013), and a geographic poverty trap by Kraay and McKenzie (2014), fundamental technological change or out-migration appear as one of the few options for combatting chronic poverty born of this mechanism.<sup>5</sup>

The contributions to this volume focus on mechanisms and feedback loops that can trap people who are not initially poor, but who become chronically poor only following an adverse event or shock. Most of these mechanisms enrich the understanding that can be gained even from a single equilibrium or geographic poverty trap model. These mechanisms are

- biophysical feedback loops in which an initial environmental shock and the poverty it induces undercut the productive capacity of natural resource systems, trapping previously nonpoor individuals in persistent poverty;
- psychological feedback loops in which an economic shock induces depression, undercuts cognitive functioning or prosocial behavior, or reduces aspirations or otherwise changes preferences in such a way that formerly nonpoor individuals become chronically poor through loss of human capability or desire;
- direct loss of human capital, or shock-induced reductions in health and education investments, that pushes previously nonpoor families into perpetual intergenerational poverty; and
- imperfect financial markets that can create multiple equilibrium systems that can trap previously nonpoor families in a situation of persistent poverty following a one-off shock that pushes families’ productive assets and abilities below the critical levels needed to strive toward a nonpoor equilibrium.

4. For reasonably complete reviews of the poverty traps literature through early in the twenty-first century, see Azariadis and Stachurski (2005). Barrett, Garg, and McBride (2016) provide an updated summary of the literature.

5. Bryan, Chowdhury, and Mobarak (2014) study interventions that relax constraints to (seasonal) out-migration and show that small cash inducements to migrate seasonally can substantially and sustainably increase household consumption, consistent with a model in which migration is risky and some prospective migrants close to a subsistence constraint choose not to migrate in order to minimize catastrophic risk exposure.

The chapters in this volume offer an array of theoretical reflection and empirical evidence on these various mechanisms, and in several cases evaluate the impacts of policies and programs intended to reduce persistent poverty through various lenses.

#### A Poverty Trap Model with Endogenous Capabilities

The four mechanisms above, the interactions among them, and the potential impacts of policy that targets chronic poverty, can be most easily explained using a theoretical framework that encompasses the models used in several contributions to this volume. First, consider the following model of income generation for an individual, household, or dynasty<sup>6</sup>  $i$  in time period  $t$ :

$$(1) \quad y_{it} = f_i(\alpha_{it}, k_{it} \mid N_i),$$

where  $y_{it}$  is output,  $k_{it}$  is a tangible productive asset—buildings, land, livestock, machinery, money in the bank, or other forms of capital—and  $\alpha_{it}$  is human capability, a term we use to be general enough to encompass such concepts as skill, human capital, and perceived self-efficacy.<sup>7</sup> We assume that capabilities and tangible assets are complements in production. Finally, the conditioning variable  $N_i$  measures the stock of natural capital that enhances the productivity of tangible assets and human capabilities.

Absent financial markets and informal transfers between households, household consumption in every time period  $t$  is restricted to be no more than cash on hand (the value of current income and productive assets):

$$(2) \quad c_{it} \leq k_{it} + y_{it}.$$

Finally, we introduce stochasticity into the model by assuming that productive assets are subject to a random shock,  $\theta_{it}$ , which occurs at the beginning of every time period such that

$$(3) \quad k_{i,t+1} = [k_{it} + y_{it} - c_{it}][1 + \delta_0 + \delta_1(\theta_{i,t+1})].$$

Note that the first square bracket measures the amount of productive capital that the household carries forward from the prior time period. The second square bracket measures the net capital growth or loss the household

6. We ask the reader's forbearance as we move somewhat elastically between these terms depending on the context. We use the household as the main unit of analysis, fully recognizing that we abstract here from important issues of intrahousehold bargaining. Since most micro-data on poverty exist at household level, we use this terminology to maximize correspondence with the empirical evidence offered in this volume and elsewhere. However, when discussing psychological attributes that are clearly individual, we use that term. Finally, because we also want to consider changes in human capabilities that occur intergenerationally, we will also use the term dynasty to refer to a multigenerational sequence of biologically related individuals or households.

7. It is, of course, the decision maker's perception of their capabilities that matter, a factor stressed by de Quidt and Haushofer in their chapter in this volume.

experiences, where  $\delta_0$  is the natural rate of growth, or depreciation, of productive assets, and  $\delta_1(\theta_{i+1}) \leq 0$  is the stochastic asset depreciation or destruction driven by the random variable,  $\theta_{i+1}$ , which captures the exogenous shocks that may affect the household in any time period.<sup>8</sup>

Assembling these pieces, we assume that the  $i$ th household makes decisions according to the optimization problem

$$(4) \quad \text{Max}_{c_{it}, k_{it}} E_0 \sum_{t=0}^{\infty} \beta^t u(c_{it})$$

subject to

$$c_{it} \leq k_{it} + y_{it}$$

$$y_{it} = f_i(\alpha_{it}, k_{it}, \theta_{it} \mid N_i)$$

$$k_{i,t+1} = [k_{it} + y_{it} - c_{it}][1 + \delta_0 + \delta_1(\theta_{i,t+1})]$$

$$\alpha_{i,t+1} = \alpha_{it} = \alpha_i$$

$$k_{it} \geq 0$$

where  $E$  is the expectation operator,  $c_{it}$  represents consumption of a numeraire composite good,  $u(c_{it})$  is the utility function representing the household preferences, and  $\beta$  is the discount factor. We assume for the moment that capabilities,  $\alpha_{it}$ , do not evolve and are fixed at an initial endowment level for each dynasty,  $\alpha_i$ . Models of this sort have been analyzed by Deaton (1991) and Zimmerman and Carter (2003).

Figure I.1 allows us to capture the implications of this model and begin to frame the contributions of the different chapters in this volume. Given heterogeneity in nontradable human endowments,  $\alpha_{it}$ , optimal steady-state capital holding,  $k_i^*(\alpha \mid N_i)$ , is increasing in human capabilities, as shown in the figure. Treating capabilities as fixed, this model implies a type of conditional convergence, with the more capable enjoying a higher optimal steady-state level of capital and income than the less capable. Foreshadowing later discussion, note that a deterioration in capabilities (e.g., through a deterioration in psychological assets) will reduce optimal capital, forming what might be termed an internal barrier to capital accumulation, as distinct from the external barrier associated with financial market failures.

To relate this discussion to poverty, define the locus  $y^p(\alpha, k \mid N_i)$  as combinations of  $\alpha$  and  $k$  that given a stock of natural capital,  $N_i$ , yield an income

8. Stochasticity could also be introduced by applying the shock directly to the production process. What matters for the decision-making problem is that cash on hand is stochastic. Assigning the shock to assets rather than incomes simplifies the graphical discussion. Following McPeak (2004), separate, imperfectly correlated shocks could be assigned to both income flows and asset stocks. We here abstract away from that additional complexity.



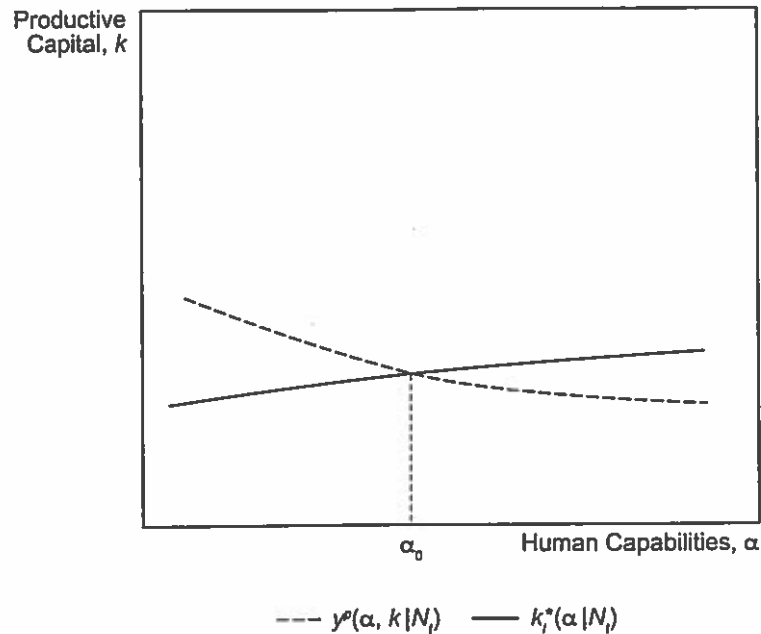


Fig. I.1 Conditional convergence and single equilibrium chronic poverty

equal to an (arbitrary) money metric income poverty line,  $y^p$ . Note that  $y^p(\alpha, k | N_i)$  will be downward sloping in  $\alpha, k$  space, as shown. To the southwest of the locus, a household will be poor, while to the northeast they will not be. For a relatively poor and unproductive economy, we might expect  $y^p$  to cut the steady capital curve,  $k_i^*$ , from above as shown in figure I.1.<sup>9</sup>

For those with capabilities above  $\alpha_0$ , a shock that temporarily reduces their stocks of productive assets will at most make them temporarily poor as they would be expected to save and strive to reach their nonpoor, steady-state position. In contrast, those with  $\alpha_i < \alpha_0$  will be chronically poor, trapped by their own low level of capabilities in this conditional convergence model. Cash or other forms of nonhuman capital alone cannot free the household from poverty over time, as the Buera, Kaboski, and Shin and the Ikegami, Carter, Barrett, and Janzen chapters highlight. The barriers can arise as well due to sociocultural limits imposed on human capabilities, for example, race (Fang and Loury 2005) or caste (Naschold 2012). This poverty trap mechanism exemplifies a single equilibrium poverty trap.

9. Ikegami, Carter, Barrett, and Janzen (chapter 6, this volume) describe in greater detail the model and computational methods used to generate figures such as those used illustratively in this chapter.

Note that if the underlying technology is or becomes less productive, the poverty locus shifts northward and (under fairly general conditions) the steady-state capital holdings ( $k_t^*(\alpha | N_t)$ ) go south. For a given distribution of the population along the capabilities continuum, these shifts of course imply that  $\alpha_0$  moves right and that an increasing fraction of the population will be poor at their steady-state positions. Individuals occupying this economy would be lodged in a geographic poverty trap.

Similarly, a shock to the stock of natural capital will shift these curves and induce an increase in chronic poverty if the natural capital stock does not recover. In his contribution to this volume, Chavas econometrically explores precisely this mechanism in the case of the US Dust Bowl of the 1930s. The dynamic stochastic system Chavas explores, with multiple time-varying assets, quickly becomes complex and nonlinear. As Chavas explains, stochastic dynamical systems lend themselves to distinct zones defined by the current state of asset holdings,  $(\alpha_{it}, k_{it})$ , with some zones undesirable and difficult to escape (a poverty trap), others undesirable but relatively easy to escape (poor but resilient), and others desirable (nonpoor). Identifying those zones in data, however, is a terribly complex task (Barrett and Carter 2013). While Chavas finds no evidence that the Dust Bowl created a long-lived poverty trap, he suggests that it was public policy that allowed the stock of natural capital to recover and avoid the less desirable outcomes.

The discussion so far has treated capabilities as fixed and exogenous to realized shocks. In other words, we have so far only considered north-south movements in the  $\alpha, k$  space that defines figure I.1. However, as studied by a number of contributions to this volume, households and dynasties can also move in the east-west direction through both voluntary and involuntary mechanisms. Opening this model up to changes in capabilities,  $\alpha_{it}$ , expands the array of potential poverty trap mechanisms.

Akin to equation (3) for the evolution of tangible capital assets, we can replace the fourth constraint in the maximization problem above with a law of motion for human capabilities:

$$(5) \quad \alpha_{it+1} = [\alpha_{it}][1 + \xi_0(c_{it}) + \xi_1(\theta_{it})],$$

where  $\xi_0(c_{it})$  captures the deterioration of capabilities based on shock-induced consumption choices (e.g., reduced educational expenditures for children), while  $\xi_1(\theta_{it}) \leq 0$  represents the direct destruction of capabilities due to shocks. Either mechanism could create a scenario in which a single shock could move an individual from nonpoor to a chronically poor position were capabilities to fall below the critical  $\alpha_0$  level shown in figure I.1.

While the direct impact of shocks on human capabilities is a relatively new area of study within economics, such impacts can take place through both physiological and psychological mechanisms. Garg, Jagnani, and Taraz (2017), and the references therein, examine various physiological mechanisms by which shocks can undercut capabilities (e.g., temperature

spikes can damage brain development and the future capabilities of the yet unborn). Several contributions to this volume examine how shocks can operate through psychological mechanisms to reduce human capabilities. The chapter by de Quidt and Haushofer on the economics of depression raises the possibility that an economic shock can induce depression, which in turn reduces individuals' perceived capabilities (moving them westward in figure I.1) and thereby reducing investment and labor market participation incentives. These changes in turn reinforce and perpetuate the initial decline in living standards. While the empirical challenges to identifying this underlying simultaneous causal structure are notable, in panel data from South Africa Alloush (2017) estimates that these mechanisms are in play and that an initial economic shock can trap a near-poor individual in an extended poverty spell.

The chapter by Dean, Schilbach, and Schofield raises the possibility that economic shocks and low living standards can directly impede cognitive functioning. Similar to the de Quidt and Haushofer work, their work also raises the possibility that shocks can directly reduce capabilities, at least creating the prospect that a one-off shock can induce a prolonged poverty spell.

A third psychological mechanism is highlighted by the chapters by Lybbert and Wydick and Macours and Vakis. Both chapters provide empirical evidence that improved economic prospects can endogenously shift preferences through what they term an aspirational mechanism.<sup>10</sup> While neither provides direct evidence on the deterioration of aspirations when economic prospects are gloomy, such a mechanism is presumably in play if positive interventions boost aspirations and shift preferences relative to a control group. A particularly provocative contrast emerges between the findings of Macours and Vakis—who show that when aspirations are lifted, women sustain investment in child health and education long after the program ends—and the chapter by Araujo, Bosch, and Schady—which shows that the impacts of a standard cash transfer program dissipate over the longer term.

In addition to their direct psychological effects, shocks and low living standards more generally can also influence capabilities via household consumption choices. In their chapter, Frankenberg and Thomas explore the impact of two megashocks that hit Indonesia (the 1998 Asian financial crisis and the 2004 tsunami). In contrast to some studies that suggest that shocks of this magnitude result in irreversible losses in human capabilities, they find that despite some short-term deterioration in child health and education,

10. Other recent contributions examine the impact of shocks on other deep preference parameters (risk aversion and time horizons) that can depress investment in ways similar to a decrease in  $\alpha$  in the model here. Examples include Rockmore, Barrett, and Annan (2016), who show that posttraumatic stress in postconflict Uganda increases risk aversion and Moya (2018), who finds a similar phenomenon for victims of violence in Colombia. Laajaj (2017) provides a theoretical model and empirical evidence that shifts around the poverty line influence time horizons.

households (and multigeneration dynasties) proved remarkably able to shield themselves from medium-term deterioration in human capital, as measured by schooling and anthropometric measures. Recent work by Adhvaryu et al. (2017) indicates that social safety net schemes, such as Mexico's PROGRESA program, can augment households' coping capacity and shield child human capital from the deleterious consequences of environmental shocks.

While the Indonesia study signals the remarkable range of coping mechanisms that families can employ, Frankenberg and Thomas note that their finding does not imply that shocks do not have more deleterious consequences in other instances, and that even the recovery of linear growth in shock-exposed children may mask longer-term consequences in terms of lost cognitive capacity. In his contribution to this volume, Hoddinott stresses this latter point, citing a range of medical studies that caution that shocks can result in long-term damage to capabilities even among individuals who suffered no long-term loss of physical stature.

#### A Multiple Equilibrium Poverty Trap Model with Endogenous Capabilities

The basic model above becomes richer if we add a second, higher productivity technology,  $f_h$ , which is characterized by fixed costs or a minimum project size such that  $f_h > f_l \forall k > \hat{k}$ .<sup>11</sup> The nonconvex production set for the household thus becomes

$$(6) \quad y_t = \max [f_l(\alpha_t, k_t | N_t), f_h(\alpha_t, k_t | N_t)]$$

and we denote as  $k_h^*(\alpha | N_t)$  the steady-state capital values implied by the intertemporal optimization problem above for those households that choose to accumulate capital beyond  $\hat{k}$ . As noted by Skiba (1978), this kind of nonconvex production set can lead to multiple equilibria with an individual choosing to accumulate to  $k_l^*(\alpha | N_t)$  or  $k_h^*(\alpha | N_t)$  depending on her initial endowment of capital. Subsequently, other authors have generalized this class of model to include skill heterogeneity (Buera 2009) and skill heterogeneity and risk (Carter and Ikegami [2009], and the chapters in this volume by Ikegami, Carter, Barrett, and Janzen [chapter 6] and Santos and Barrett [chapter 7]).

Figure I.2 illustrates the richer set of equilibrium possibilities that emerge when the basic model is augmented with the nonconvex production set in equation (6) above.<sup>12</sup> This model, with the embedded financial market failures discussed in the simpler model above, generates two critical skill values, denoted  $\underline{\alpha}$  and  $\bar{\alpha}$  in the figure. Individuals below  $\underline{\alpha}$  will find it optimal to

11. Zimmerman and Carter (2003) show that many properties of this model with a nonconvex production set also hold if there is a nonconvexity in the utility function (e.g., a subsistence penalty).

12. The Ikegami et al. chapter in this volume analyzes exactly this model using stochastic dynamic programming techniques.

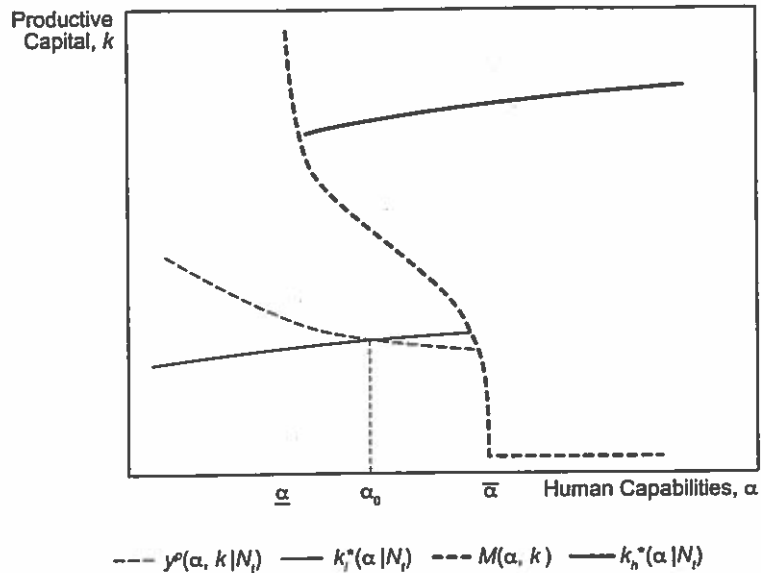


Fig. 1.2 Nonconvex technology and coexisting single and multiple equilibrium poverty traps

move to the low-technology steady state irrespective of their initial capital endowment. Above  $\bar{\alpha}$ , high-capability individuals will always strive for the high-technology steady state,  $k_h^*$ , again irrespective of their endowment of productive capital. In between ( $\underline{\alpha} < \alpha < \bar{\alpha}$ ), “middle-ability” individuals will split depending on whether they find themselves below or above the downward-sloping “Micawber Frontier,” denoted  $M(\alpha, k)$  in figure 1.2.<sup>13</sup> As discussed in greater detail in Carter and Ikegami (2009), an increase in risk will shift  $\underline{\alpha}$  and  $\bar{\alpha}$  to the east and the Micawber Frontier,  $M(\alpha, k)$ , to the northeast.

Those in the middle-ability group thus face what Barrett and Carter (2013) call a multiple equilibrium poverty trap. Treating capabilities as fixed, those born either above  $\alpha_h$  or to the northeast of  $M(\alpha, k)$  will place themselves on an optimal trajectory to reach  $k_h^*$ . However, a sufficiently large negative shock to the current wealth of those in the middle-ability group may push them below  $M(\alpha, k)$  and into a permanently poor standard of living at  $k_t^*(\alpha)$ . Indeed, as the chapter by Ikegami et al. illustrates, those above  $M(\alpha, k)$  will only probabilistically approach the high equilibrium, with

13. This usage, inspired by Lipton (1993) and adopted to the context of poverty trap models by Zimmerman and Carter (2003), harkens to asset levels below which it is not optimal to strive to save and become nonpoor, belying the folk wisdom of Charles Dickens’s fictional character Wilkins Micawber who urged David Copperfield and others to supersede their poor circumstances through careful capital accumulation.

that probability increasing in their distance above the Micawber Frontier. The Santos and Barrett chapter in this volume provide empirical evidence of this mixed structure in the risk-prone, semiarid rangelands of southern Ethiopia. A key implication of this kind of multiple equilibrium poverty trap mechanism is what the Ikegami et al. chapter calls the “paradox of social protection.” Specifically, they show that targeting some of a fixed social protection budget at the vulnerable nonpoor can result in enhanced well-being of the poor in the medium term as it prevents the ranks of the poor from growing by preventing the vulnerable from joining the ranks of the chronically poor.

With the exception of Carter and Janzen (2018), there has been little exploration of the endogenous skills or capabilities (as represented by equation [3] above) in the context of this type of multiple equilibrium poverty trap model. Their theoretical model shows that the fraction of the initial endowment space that absorbs households into long-term poverty expands when capabilities deteriorate in the face of shocks.<sup>14</sup> A similar impact would be expected from the psychological feedback loops discussed in the chapters by de Quidt and Haushofer, by Dean, Schilbach, and Schofield, and by Lybbert and Wydick. As already summarized above, these authors discuss how stress, depression, and poverty itself may affect preferences, cognitive function, and thus earnings, resulting in low income that in turn reinforces stress and depression, leading to a stable, low-level equilibrium standard of living.

In the presence of such reinforcing feedback, exogenous shocks and endogenous consumption behaviors can jointly influence individuals’ psychological state—feelings of depression or hope—and cognitive and physical functioning, which in turn affect future productivity and optimal investment behaviors. For example, negative shocks may lead to overly pessimistic assessments of the return to effort, leading to lower effort and investment, which leaves one worse off and more vulnerable to further shocks (de Quidt and Haushofer, chapter 3, this volume). In terms of figure I.2, these feedback loops suggest that a material shock that initially moves the household to the south in the figure may result in induced changes in capabilities that then move the household to the west, with attendant declines in productivity and incomes. Consistent with the theoretical model of Carter and Janzen (2018), one can easily imagine scenarios in which a modest shock to the tangible assets of a middle-ability household induces a deterioration in the

14. In contrast to equation (3), Carter and Janzen (2018) only explore the indirect effects of shocks through their impacts on low consumption. Formally, these authors assume that households choose consumption levels ignoring their long-term consequences for the human skills or capabilities of the dynasty. The findings of Frankenberg and Thomas (chapter 1, this volume) suggest that households or multigeneration dynasties have intrahousehold degrees of freedom to protect the education and capabilities of the next generation at the cost of the well-being of the older generation.

household's capabilities, which places it to the southwest of the Micawber Frontier, sentencing it to a state of chronic poverty.

The central problem, from an economic perspective, is the nontradability of human capabilities. One cannot simply buy hope or (mental or physical) health or cognitive capacity. The possibility of absorbing states—for example, blindness, permanent amnesia or paralysis, death—implies nonstationary stochastic processes that naturally lead to multiple steady states if human capabilities are essential complements to nonhuman capital in income generation. The same multiplicity of equilibria arise with tradable forms of capital in the presence of multiple financial markets failures. The crucial difference is that the cognitive, psychological, sociocultural (e.g., gender, race), and even some physical elements of human capabilities are intrinsically internal constraints on human agency, in contrast to the external constraints posed by market failures that may impede accumulation of other financial or physical assets.

One reason empirical analysis is challenging is that if people recognize the dynamic consequences of shocks, then households may alter behaviors so as to protect productive human and nonhuman assets and thereby defend future productivity and consumption, even if it entails some short-run sacrifice. Such “asset smoothing” behaviors arise endogenously in the presence of systems with feedback and multiple equilibria (Hoddinott 2006; Carter and Lybbert 2012; Barrett and Carter 2013). Such behaviors stand in striking juxtaposition to the familiar consumption smoothing that prevails when income follows a stationary stochastic process, leading to a single dynamic equilibrium.

Shocks can degrade nonhuman capital as well as human capabilities. Since most of the world's extreme poor live in rural areas and work in agriculture, exogenous shocks to agricultural productivity—due to extreme weather and other phenomena—can be especially important. Rosenzweig and Binswanger (1993) and Carter (1997) showed how risk preferences can induce poor agricultural households that lack access to credit and insurance markets to choose low-risk, low-return livelihoods as a way of self-insuring against weather risk. Unfortunately, those choices can also trap them in chronic poverty.

The experience of shocks to the natural capital,  $N$ , (such as soils and rangeland vegetation), can also strongly influence accumulation of capital,  $k$ , as described in both the Santos and Barrett chapter on East African pastoralists and the Chavas contribution on the resilience of farmers in the US Midwest following the Dust Bowl experience of the 1930s. A Micawber Threshold may exist in natural capital space, for example, in soils that become excessively degraded, making investment in fertilizer application or conservation structures unprofitable (Marenya and Barrett 2009; Barrett and Bevis 2015). As Barbier's commentary (comment, chapters 7 and 8, this volume) emphasizes, the environmental and geographic conditions faced by

poor households fundamentally shape investment incentives, especially in fragile agroecosystems subject to extreme external environmental shocks.

The model sketched out in this introductory chapter has abstracted away from social interconnections among individuals. If multiple financial market failures are a central obstacle to asset accumulation, then social connections can mitigate the effects of those market failures. As the chapter by Frankenberg and Thomas demonstrates, extended family and other social support networks can cushion the blow of shocks that might otherwise drive vulnerable people into poverty traps. Social networks might also matter to individuals' self-efficacy, as both the Lybbert and Wydick and Macours and Vakis chapters suggest. Given that material poverty may affect prosocial behavior and social connectivity (Adato, Carter, and May 2006; Andreoni, Nikiforakis, and Stoop 2017), there may be significant social spillover effects of interventions (Mogues and Carter 2005; Chantarat and Barrett 2011; Macours and Vakis, this volume).<sup>15</sup> As Macours and Vakis (chapter 9, this volume) demonstrate in their evaluation of the medium-term impacts of a short-term transfer program in Nicaragua, the possibility of nontrivial social multiplier effects may matter to the effectiveness of interventions, especially if it is difficult to target individuals appropriately due to incomplete information.

This integrative framework also helps us to recognize the many settings where poverty traps are less likely to occur. Where financial markets are largely accessible at reasonable cost to most people, where social protection programs effectively safeguard the mental and physical health of poor populations and ensure the development of children's human capital through their formative years, and where geographic and intersectoral migration is feasible at reasonably low cost, the likelihood of a poverty trap is far smaller. Moreover, history is not necessarily destiny. Forward-looking behaviors can obviate the adverse effects of even massive shocks. Many poor populations prove amazingly resilient, as the chapters by Frankenberg and Thomas and by Chavas so nicely demonstrate. The aim of poverty traps research is to help render the concept increasingly irrelevant.

### Implications for Policy and Project Design

The stylized integrative model we offer not only reflects several crucial features outlined in the mechanism-specific chapters that make up most of this volume, it also captures several key policy implications of the emergent poverty traps literature.

First, it underscores the challenge of targeting poverty-reduction programs in systems where multiple mechanisms that perpetuate poverty coex-

15. Social connections can likewise generate the opposite sort of reinforcing feedback through the ecology of infectious diseases (Bonds et al. 2010; Ngonghala et al. 2014).



ist. It is not enough to know that someone is poor. We need to know *why* they are poor in order to target effective interventions. For some, whose human capabilities are permanently compromised ( $\alpha_{it} < \alpha_0 \forall t$ ), persistent poverty may be the only possibility going forward in the absence of an ongoing social safety net that provides regular transfers to supplement their meager earnings. By contrast, other poor people may be able to pull themselves out of poverty through asset accumulation and thereafter maintain a nonpoor standard of living if given a brief boost and some protection against catastrophic shocks. With fixed budgets, policymakers face trade-offs between these two poor subpopulations, which leads to the “social protection paradox” explained in the chapter by Ikegami et al. Spending on short-term poverty reduction may aggravate longer-term poverty, even for near-term beneficiaries, if inadequate attention is paid to preventing the collapse of the vulnerable nonpoor beneath the Micawber Frontier and into chronic poverty.

Second, the multiplicity of mechanisms potentially in play can also lead to striking heterogeneity in the impact of programs and interventions that target financial markets, physical assets, human capabilities, and even aspirations or preferences. For households with midrange capabilities, microfinance interventions that relax financial market constraints may open a pathway from poverty. But for others, who suffer internal or capabilities constraints, such programs may be ineffective, signaling the kind of impact heterogeneity found by Buera, Kaboski, and Shin (chapter 5, this volume). Moreover, as Laajaj’s (comment, chapters 3 and 4, this volume) thoughtful commentary underscores, the risk-reward profile of different interventions may not be similar. Interventions can easily have adverse unintended consequences, perhaps especially those that aim to relieve internal psychosocial constraints on asset accumulation.

A third key policy implication is that, to the extent that market failures are the root cause of poverty traps, systemic interventions that address the underlying structural causes of poverty traps are likely to generate indirect, general equilibrium benefits—for example, in wage labor markets—that almost surely dominate the direct effects of small-scale interventions that benefit just a few direct program participants. Bandiera et al. (2017) find that an asset-building program for poor women in Bangladesh increased the low-skill wages received by nonprogram participants. Whether the dominant poverty trap mechanism revolves around fundamentally nontradable human attributes like hope or depression—for which market failures appear insurmountable—or originates from credit and insurance market failures that impede accumulation of physical assets like livestock or machinery, the core challenge to escaping persistent poverty boils down to overcoming the market failures that impede the accumulation of assets. It is easy to lose sight of the structural underpinnings of persistent poverty in the rush to generate cleanly identified reduced-form impacts of interventions.

Fourth, many of the contributions to this volume emphasize the importance of feedback loops between changes in living standards and preferences, psychological health, and even the health of the supporting natural resource system. Such feedback loops can create vicious circles that perpetuate poverty, but they can also create virtuous circles that can surprisingly eradicate it. The integrative framework put forward here underscores why multifaceted interventions—so-called poverty graduation programs—exhibit consistently large impacts (e.g., Banerjee et al. 2015; Bandiera et al. 2017; Gobin, Santos, and Toth 2017). The interdependence of coevolving human capabilities and capital stocks, each potentially impeded by financial (and other) market failures, means that graduation programs that couple asset transfers with skills training, the strengthening of social networks, and psychological “coaching” become especially promising. Conceptually, these programs move individuals to the northeast in figure I.2 as they bolster both tangible and psychological assets. Indeed, in practice, most graduation programs follow the original BRAC model (Hulme and Moore 2008) and build capabilities and psychological assets first, and then transfer tangible productive assets.

While research has yet to unpack exactly what these coaching interventions change in the psychological realm (aspirations, self-efficacy, or mental health?), the longevity and magnitude of their impacts stand out. In contrast, pure cash interventions, even when conditioned on behaviors such as keeping children in school, may have only small and short-term results, as Araujo, Bosch, and Schady (chapter 10, this volume) find in their study of the multiyear effects of Ecuador’s conditional cash transfer program.<sup>16</sup>

Fifth, the emphasis so many of the chapters place on shocks, whether these are economic, environmental, or psychological, underscores the critical role safety nets play in poverty reduction. As Smith (comment, chapters 5 and 6, this volume) eloquently puts it, “as we move toward fully addressing the zero-poverty goal of the sustainable development goals, as also embraced by the World Bank, USAID, and other key development agencies, there is likely to be an enhanced focus on preventing people from falling into poverty. At least from a poverty head count or income shortfall perspective, ultimately we may view this as equally important to pulling people out of poverty.” This is the “paradox of social protection,” that Ikegami et al. highlight. Attending to the dynamics of poverty by promoting the resilience of the nonpoor can have substantial impacts on the long-term extent and depth of poverty.

Finally, the interdependent laws of motion of different forms of (financial, human, natural, physical, and social) capital necessitate multidimen-

16. As stressed earlier, it is important not to overlook the role that safety nets can play in insulating households from shocks that might otherwise compromise child health and education (Adhvaryu et al. 2017).

sional thinking in policy deliberations. Familiar models with a single-state variable (unidimensional capital) lend themselves to overly simplistic diagnoses and prescriptions that fail to capture many of the ways in which deprivation manifests in the lives of the poor. Just as the conference where the chapters in this volume originated forced all of us in attendance to grapple simultaneously with these complexities, so too we hope the slightly more nuanced framework we advance here helps readers of this volume think in more integrative ways about the challenges facing the world's poorest populations today and about how best to design, target, and evaluate interventions targeted at the poor.

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